
ORDINARY MEETING

OF

WELLINGTON REGION WASTE MANAGEMENT AND MINIMISATION PLAN JOINT COMMITTEE

AGENDA

Time: 9.30 am
Date: Monday, 9 September 2019
Venue: Ngake (16.09)
Level 16, Tahiwī
113 The Terrace
Wellington

MEMBERSHIP

Councillor McLeod	Upper Hutt City Council
Councillor Peterson	Masterton District Council
Councillor Pannett	Wellington City Council
Councillor Greathead	Carterton District Council
Councillor Colenso	South Wairarapa District Council
Councillor Bridson	Hutt City Council
Councillor Elliot	Kapiti Coast District Council
Councillor Gaylor	Greater Wellington Regional Council
Councillor Ford	Porirua City Council



Have your say!

You can make a short presentation to the Councillors at this meeting. Please let us know by noon the working day before the meeting. You can do this either by phoning 04-803-8334, emailing public.participation@wcc.govt.nz or writing to Democracy Services, Wellington City Council, PO Box 2199, Wellington, giving your name, phone number, and the issue you would like to talk about.

AREA OF FOCUS

Under the Waste Minimisation Act 2008 territorial authorities were required to develop a Waste Management and Minimisation Plan (WMMP) by 2012.

In 2011, 8 Councils in the greater Wellington region adopted the first regional WMMP. The Councils agreed that a Joint Committee should be established to oversee the implementation of the WMMP.

Quorum: 4 members

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1. Meeting Conduct

1.1 Apologies

The Chairperson invites notice from members of apologies, including apologies for lateness and early departure from the meeting, where leave of absence has not previously been granted.

1.2 Conflict of Interest Declarations

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

1.3 Confirmation of Minutes

The minutes of the meeting held on 19 November 2018 will be put to the Wellington Region Waste Management and Minimisation Plan Joint Committee for confirmation.

1.4 Items not on the Agenda

The Chairperson will give notice of items not on the agenda as follows.

Matters Requiring Urgent Attention as Determined by Resolution of the Wellington Region Waste Management and Minimisation Plan Joint Committee.

The Chairperson shall state to the meeting:

1. The reason why the item is not on the agenda; and
2. The reason why discussion of the item cannot be delayed until a subsequent meeting.

The item may be allowed onto the agenda by resolution of the Wellington Region Waste Management and Minimisation Plan Joint Committee.

Minor Matters relating to the General Business of the Wellington Region Waste Management and Minimisation Plan Joint Committee.

The Chairperson shall state to the meeting that the item will be discussed, but no resolution, decision, or recommendation may be made in respect of the item except to refer it to a subsequent meeting of the Wellington Region Waste Management and Minimisation Plan Joint Committee for further discussion.

1.5 Public Participation

A maximum of 60 minutes is set aside for public participation at the commencement of any meeting of the Council or committee that is open to the public. Under Standing Order 3.23.3 a written, oral or electronic application to address the meeting setting forth the subject, is required to be lodged with the Chief Executive by 12.00 noon of the working day prior to the meeting concerned, and subsequently approved by the Chairperson.

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Requests for public participation can be sent by email to public.participation@wcc.govt.nz, by post to Democracy Services, Wellington City Council, PO Box 2199, Wellington, or by phone at 04 803 8334, giving the requester's name, phone number and the issue to be raised.

2. General Business

PROGRESS UPDATE ON THE PROPOSED REGIONALLY STANDARD SOLID WASTE BYLAW PROVISIONS

Purpose

1. This report asks the Wellington Region Waste Management and Minimisation Plan Joint Committee (the Committee) to receive an update to progress on the proposed regionally standard Solid Waste Bylaw provisions and agree to a timeline for a regionally coordinated review of each Council's bylaw.

Recommendation/s

That the Wellington Region Waste Management and Minimisation Plan Joint Committee:

1. Receive the information.
2. Agree to the timeline outlined in this report to regionally coordinate the review of the Solid Waste Bylaw within each of the member Councils.

Background

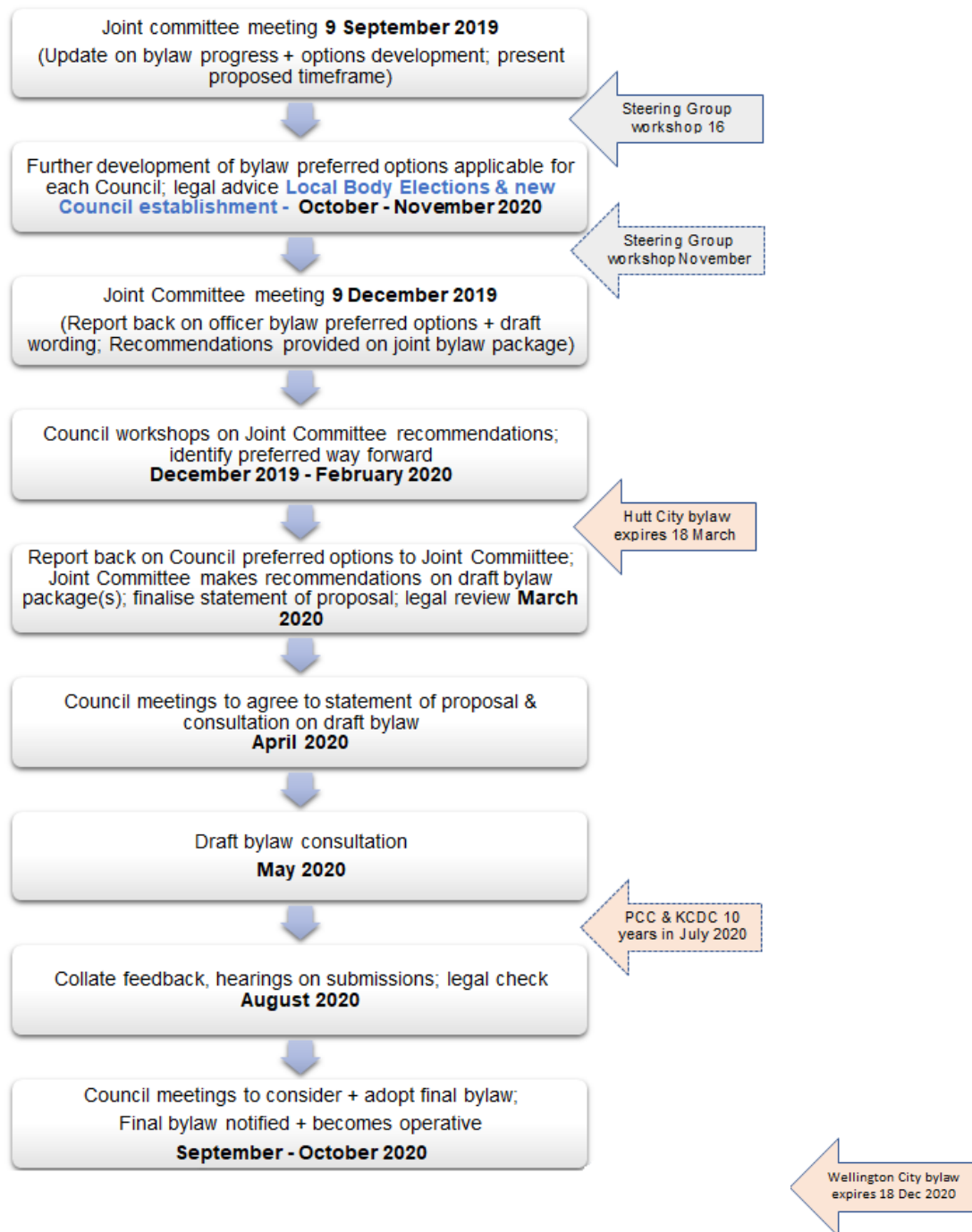
2. The Wellington Region Waste Management and Minimisation Plan 2017-2023 (WMMP) has been adopted by each local authority in the region.
3. The WMMP contains actions to be undertaken by each council to work towards a goal of waste reduction within the region.
4. These actions include reviewing existing Solid Waste Bylaws, or where there is no current bylaw, adopting one. This is set out in the WMMP section 9.0 "Regional Action Plan", and section 9.2 action R.R.1.
5. Each Council undertook a workshop (Attachment 1) that explored the possible scope of the Bylaw Review.

Discussion

6. Most of the territorial authorities within the region currently have their own bylaws; however, these do not align in many instances.
7. In the last twelve months officers have worked together with the Committee to draft regional provisions.
8. These provisions have been presented to each Council respective in workshops to gain councillor's views on the proposed provisions.

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9. These provisions aim to resolve issues experienced in all Councils and have been grouped into six key issues:
 - a) The large quantity of waste sent to each landfill in the region;
 - b) The amount of this waste that comes from kerbside collection;
 - c) The amount of construction and demolition (C&D) waste going to landfill;
 - d) Waste generated from public events;
 - e) Issues of poor design for waste collection from multi-unit dwelling; and
 - f) Poor waste data hampering reporting on and planning for waste management and minimisation.
10. For most of the Councils the Solid Waste Bylaw is just one a series of bylaws to be reviewed over the next 1-3 years.
11. The officers steering group has considered the timeline for review of this bylaw along with other bylaws in their respective programmes.
12. Officers propose a timeline for review where each council is able to achieve their final bylaw and achieve regional consistency. The flow diagram below shows the proposed regional timeline.



Options

13. Given that most of the councils' bylaws have an impending expiry, each will need to be reviewing their bylaw within the next 12-18 months.
14. Although it would be possible for each Council's bylaw to be reviewed independently this will weaken the opportunity for the collective councils to achieve a level of regional consistency that will meet the goals of the WMMP.

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15. Independent review will also be contrary to the Committee's desire to be acting in a regionally consistent way.
16. Officers therefore consider that while fully independent bylaw review is possible it is not a desirable approach.

Next Actions

17. With the Committee's agreement the officers would like to confirm the coordinated bylaw review timeline and arrange for inclusion of this review within their respective corporate planning schedules.
18. This will include drafting a regional bylaw for presentation to the next Committee meeting to take place after the upcoming Local Body elections.

Attachments

Attachment 1. Solid Waste Bylaw Review [↓](#) 

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Authors	David Down, Manager Water and Waste, Porirua City Council Emily Taylor-Hall, Manager, Waste Operations
Authoriser	David Chick, Chief City Planner

SUPPORTING INFORMATION

Engagement and Consultation

N/A

Treaty of Waitangi considerations

N/A

Financial implications

N/A

Policy and legislative implications

N/A

Risks / legal

N/A

Climate Change impact and considerations

A regional approach to the bylaw review provides significant opportunity to consider and incorporate a more strategic approach to climate change mitigation, adaption and implications.

Communications Plan

N/A

Health and Safety Impact considered

N/A

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Porirua City Council Solid Waste Bylaw Review

Waste Bylaw Issues & Options Workshop
(25 July 2019)

Our Regional Waste Management & Minimisation Plan



- Adopted 2017
- 6-year strategy for waste management and minimisation
- Regional target to reduce waste from 600 kgs (per person/per annum) to 400 kgs (per person/per annum) by 2026.
- The eight councils agreed to investigate and if feasible develop, implement and oversee monitoring and enforcement of regionally consistent bylaws.

Benefits of a new/revised waste bylaw

- Consistent standards to protect health & safety, and avoid potential environmental damage.
- Provides the ability to address waste-related public nuisance & amenity impacts
- Promotion of waste minimisation.
- Supporting the WMMP waste minimisation targets.
- Secure provision of regional-level waste data

Territorial Authority waste-related responsibilities

- Promoting effective and efficient waste management and minimisation within its city or district (s42, Waste Minimisation Act)
- Having particular regard to the contribution that solid waste collection & disposal makes to its communities as a core service (s11A, LGA, 2002)
- Providing works for the collection and disposal of refuse (s25, Health Act)

This bylaw review is different ...

1 - regionally coordinated waste bylaw review process

– working in collaboration with 7 other local councils.

2 - Waste minimisation being considered

– exploring bylaw provisions to promote waste minimisation in the Wellington Region.

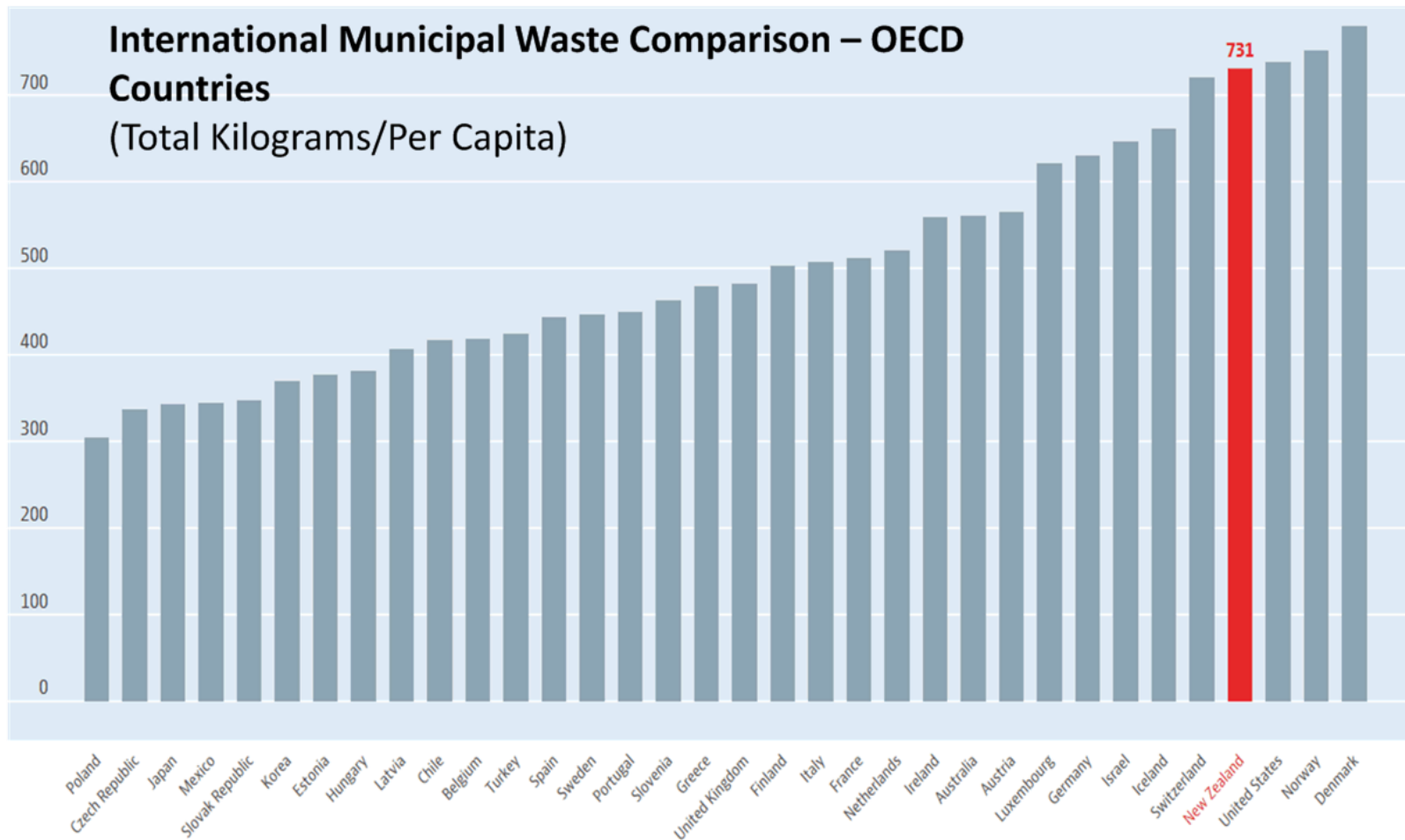


Issue 1

A large quantity of waste
is being sent to landfill in
the Wellington Region

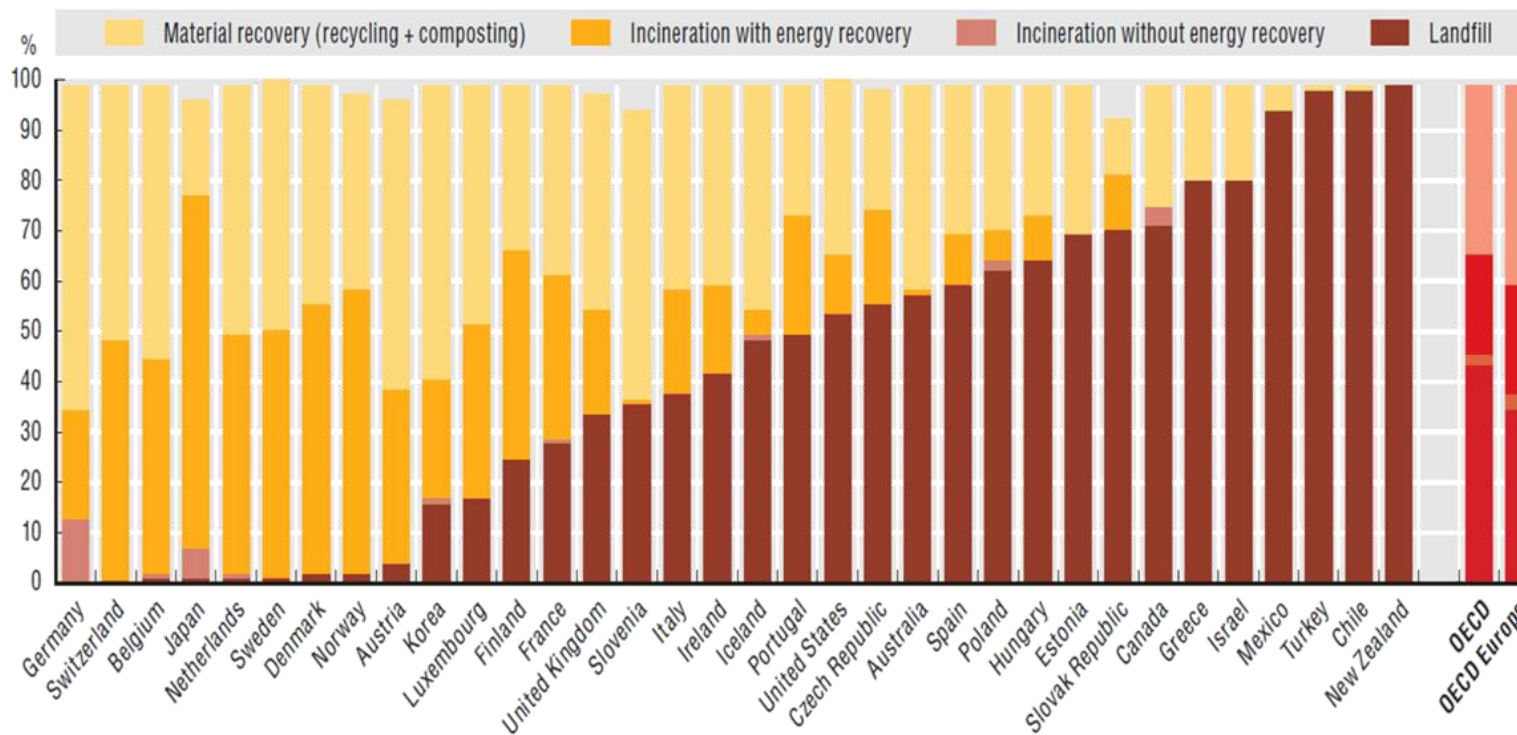
The International Waste Context

Source: <https://data.oecd.org/waste/municipal-waste.htm>



Municipal waste

Figure 1.31. Municipal waste disposal and recovery shares, 2013 or latest



Source: OECD (2015), "Municipal Waste", OECD Environment Statistics (database).

StatLink <http://dx.doi.org/10.1787/888>

Overall Recycling Rates in New Zealand

*Estimates for the South Wairarapa and Carterton Districts include transfer station drop-off tonnages

Note: Informed by Tables 36 & 37 of the Wellington Region Waste Assessment (2016).

District/City	Kg/capita/per annum (estimates)
Christchurch	109 kg
South Wairarapa District *	92 kg
Palmerston North City	87 kg
Hamilton City	86 kg
Waimakariri District	85 kg
Auckland Council	84 kg
Horowhenua District	81 kg
Dunedin City	77 kg
Waikato District	74 kg
Waipa District	73 kg
Invercargill City	69 kg
Ashburton District	62 kg
Carterton District*	57 kg
Wellington region	53 kg
Masterton District	52 kg
Upper Hutt City	22 kg

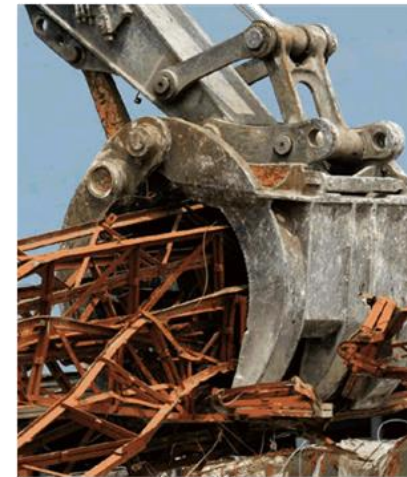
Issue 2

34% of our municipal
(Class 1) landfill waste is
estimated to come from
domestic kerbside waste

Issue 3

Too much construction and demolition waste

- 2013/14 data suggested C&D waste was 12.7% of Class 1 Landfill waste stream (approximately 32,099 tonnes).
- In 2015, Class 2-4 landfill operators reported landfilling approximately 525,000 tonnes per annum.
- A significant portion could be recovered.
- In 2016, the Wellington Region Waste Assessment identified C&D material as a potential priority waste stream
- In 2017, Tonkin and Taylor reported Councils could support C&D waste minimisation through a waste bylaw.



Issue 4

**Large public events can
generate a significant
amount of waste**

Issue 5

Multi-unit dwellings not consistently being designed with adequate on-site waste management storage and servicing areas

- constrains the ability of residents to sustainably manage and minimise their waste
- Can reduce urban amenity and cause public nuisance issues when waste is deposited on mass on the kerbside.

Note: The use of new regulatory controls (e.g. bylaw or District Plan standards) to require adequate on-site storage & servicing space can not legally apply to existing multi-unit dwellings, and is only potentially applicable to new developments.



Issue 6

Lack of data about waste hampers our ability to plan appropriate activities to improve waste management and minimisation

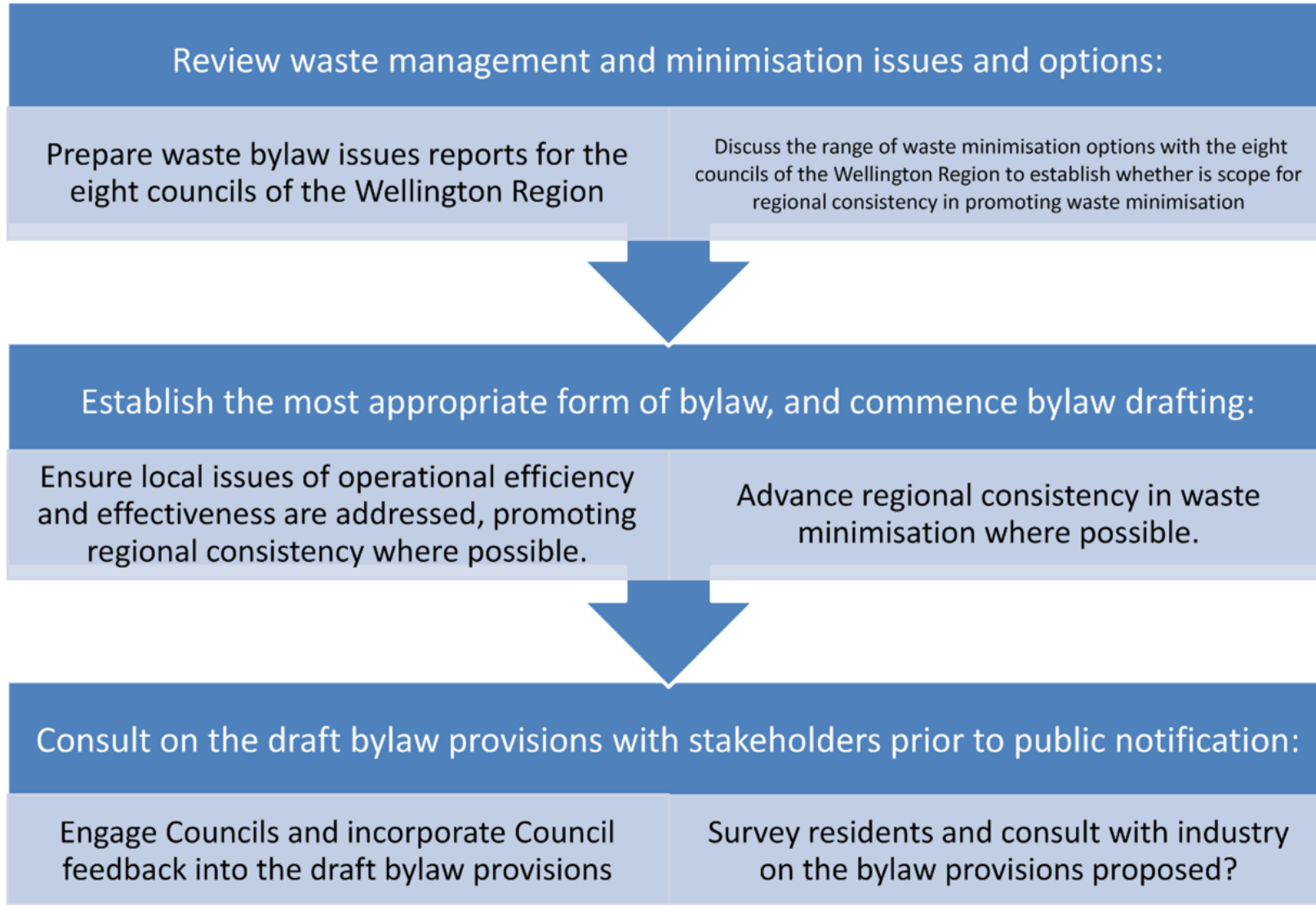
- Limited & inconsistent regional waste & recycling sector data constrains our understanding of waste issues.
- The establishment of region-wide waste operator licensing has the potential to address this issue by securing the provision of data in a regionally consistent format.

Summary

A waste bylaw may give Council the ability to:

- Update kerbside waste and recycling service standards promoting operational effectiveness and efficiency.
- Promote kerbside waste minimisation.
- Require construction and demolition waste minimisation planning
- Require event waste minimisation planning for events held on Council owned/managed land.
- Ensure multi-unit dwellings are built with adequate waste and recycling servicing & storage areas
- Ensure provision of up to date regional waste data enable the monitoring of the Council's WMMP waste reduction targets.

What next?



ORAL REPORTS FROM MEMBERS

Purpose

1. This report asks the Wellington Region Waste Management and Minimisation Plan Joint Committee members to give an update on solid waste matters in their respective districts.

Recommendation/s

That the Wellington Region Waste Management and Minimisation Plan Joint Committee:

1. Receive the oral reports.

Attachments

Nil

SUPPORTING INFORMATION

Engagement and Consultation

N/A

Treaty of Waitangi considerations

N/A

Financial implications

N/A

Policy and legislative implications

N/A

Risks / legal

N/A

Climate Change impact and considerations

N/A

Communications Plan

N/A

Health and Safety Impact considered

N/A